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21 January 2015

To: All Members of the Overview & Scrutiny Committee

Dear Member,

RE: OVERVIEW AND SCRUTINY COMMITTEE – 26 JANUARY 2015

I attach a copy of the following report for the above-mentioned meeting which was not available at the time of collation of the agenda:

**7. CORPORATE PLAN AND BUDGET SCRUTINY RECOMMENDATIONS
(PAGES 1 - 16)**

b. Budget Scrutiny Recommendations

To approve the final Budget recommendations of the Overview and Scrutiny Committee and Panels.

Yours sincerely

Natalie Layton
Principal Committee Co-ordinator

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Haringey Council

Report for:	Overview & Scrutiny Committee	Item Number:	7
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Title:	Scrutiny of the Draft MTFs 2015/16-2017/18 (Budget Scrutiny Recommendations)
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Report Authorised by:	Cllr Pippa Connor, Vice Chair of Overview & Scrutiny Committee and lead for Budget Scrutiny
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Lead Officer:	Martin Bradford, Policy Officer, 0208 489 6950 martin.bradford@haringey.gov.uk
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Ward(s) affected: ALL	Report for Key/Non Key Decisions:
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1. Describe the issue under consideration

- 1.1 As laid out in Part 4, Section G of the Haringey Constitution, the Overview and Scrutiny Committee shall undertake scrutiny of the Council's budget through a Budget Scrutiny process.
- 1.2 This report sets out how budget proposals detailed in the Draft Medium Term Financial Strategy (2015/16-2017/18) were scrutinised and the draft recommendations that have been reached by both the Overview & Scrutiny Committee and Scrutiny Review Panels.
- 1.3 Members of the Overview & Scrutiny Committee are requested to agree the recommendations contained within this report so that these can be considered by Cabinet at its meeting on 10th February 2015.

2. Cabinet Member introduction

- 2.1 Not applicable

3. Recommendations

- 3.1 That Overview & Scrutiny Committee approve:
 - (a) the draft budget scrutiny recommendations arising out of the budget scrutiny process as set out in Appendix A;
 - (b) any subsequent revision to the recommendations in Appendix A; and
 - (c) the recommendations be considered by Cabinet as part of the budget setting process.

4. Alternative options considered

- 4.1 Details of the deliberations are the Overview & Scrutiny Committee and its Scrutiny Review Panels are detailed in the draft minutes of budget scrutiny meetings which are presented elsewhere on this agenda (Items 13 and 14).

5. Background information

- 5.1 Under part 4, Section G (Paragraph 1.5) of the Constitution, Overview & Scrutiny Committee is required to scrutinise the Councils budget through a budget scrutiny process. The procedure by which this operates is set out in Paragraph 8 of the Overview & Scrutiny Protocol.

Overview & Scrutiny Protocol – Budget Scrutiny Process

- 5.2 The Overview and Scrutiny Protocol lays out the process of Budget Scrutiny and includes the following points:

- a. The budget shall be scrutinised by each Scrutiny Review Panel in their respective areas. Their reports shall go to Overview & Scrutiny Committee for approval. The areas of the budget which are not covered by the Scrutiny Review Panels shall be considered by Overview & Scrutiny Committee;
- b. The lead Overview & Scrutiny Committee member from the largest opposition group shall be responsible for the co-ordination of the Budget Scrutiny process and recommendations made by respective Scrutiny Review Panels relating to the budget;
- c. Each Scrutiny Review Panel shall hold a meeting following the release of the December Cabinet report on the new 3-year Medium Term Financial Strategy. Each Panel shall consider the proposals in this report, for their respective areas. The Scrutiny Review Panels may request that the Cabinet Member for Finance and Sustainability and/or Senior Officers attend these meetings to answer questions;
- d. Each Scrutiny Review Panel shall submit their final budget scrutiny report to the OSC meeting in January containing their recommendations/proposal in respect of the budget for ratification by the OSC;
- e. The recommendations from the Budget Scrutiny process, ratified by the OSC, shall be fed back to Cabinet. As part of the budget setting process, the Cabinet will clearly set out its response to the recommendations/ proposals made by the OSC in relation to the budget.

Budget Scrutiny Process to date

- 5.3 The Medium Term Financial Strategy (MTFS) was published on the 8th December 2014 which set out the councils saving and investment proposals for the three year period 2015/16-2017/18. The updated Corporate Plan and Workforce Strategy were also published alongside the MTFS.
- 5.4 All four budget Scrutiny Panels and Overview & Scrutiny Committee met in December 2014 to scrutinise budget proposals that fell within their portfolio areas. Cabinet Member's, senior officers and finance heads were in attendance at each meeting to present budget proposals and to respond to questions from scrutiny members. A summary of the budget

scrutiny meetings held, budget proposals scrutinised and officers in attendance is summarised below.

Date	Scrutiny body	Budget proposals scrutinised	Cabinet Members and Officers in attendance
10/12/14	Housing and Regeneration Scrutiny Panel	<u>Corporate Priority 4</u> Items: 46-48 and 53 <u>Corporate Priority 5</u> Items: 56-66	<ul style="list-style-type: none"> • Cabinet Member for Housing and Regeneration • Assistant Director Planning • Programme Director for Tottenham • Managing Director of Homes for Haringey • Head of Housing Commissioning • Head of Finance-Place & Sustainability
10/12/14	Environment & Community Safety	<u>Corporate Priority 3</u> Items: 25-45	<ul style="list-style-type: none"> • Cabinet member for Environment • Cabinet Member for Community Safety • Assistant Director for Environmental Services and Community Safety • Regulatory Services Manager • Head of Traffic Management • Neighbourhood Action Manager • Head of Finance
11/12/14	Adults & Health Scrutiny Panel	<u>Corporate priority 2:</u> Items: 11-23	<ul style="list-style-type: none"> • Cabinet Member for Health & Well Being • Director for Public Health • Director for Adults Social Services • Assistant Director for Commissioning • Head of Finance
15/12/14	Children & Young Peoples Scrutiny Panel	<u>Corporate Priority 1</u> Items: 1-10	<ul style="list-style-type: none"> • Cabinet Member for children and families • Director of Children's Services • Assistant Director for Commissioning • Head of Finance
18/12/14	Overview & Scrutiny Committee	<u>Corporate Priority 4</u> Items: 49-52 and 54-55 <u>Corporate Priority 6</u> Items: 67-74	<ul style="list-style-type: none"> • Cabinet Member for Resources and Culture • Cabinet Member for Economic Development, Social Inclusion and Sustainability • Chief Operating Officer • Assistant Director for Finance • Assistant Director for Regeneration

5.5 A list of draft budget recommendations have been developed from the meetings detailed above (5.4) which are summarised in Appendix A. It should be noted that recommendations detailed are subject to confirmation at respective panel meetings being held on 22nd January 2015, where further information has been agreed to be provided.

The next steps

5.6 The table below sets out the remaining steps in the budget scrutiny process of the MTF 2015/16-2017/18:

22nd 2015	Jan	Scrutiny Panels	Panels meet to confirm recommendations (where subsequent information has been requested).
26th 2015	Jan	Overview & Scrutiny Committee	Final budget scrutiny report and recommendations approved and formally referred to Cabinet.
10th 2015	Feb	Cabinet	Overview & Scrutiny Committee budget recommendations are considered. As part of the budget setting process, the Cabinet will clearly set out its response to the recommendations/ proposals made by the Overview & Scrutiny Committee.
23rd 2015	Feb	Full Council	Final budget setting.

6. Comments of the Chief Finance Officer and financial implications

- 6.1 The Chief Finance Officer has been consulted on this report and acknowledges the importance of the budget scrutiny role in preparing and subsequently approving the Council's Medium Term Financial Strategy (MTFS).
- 6.2 There are no specific financial implications as a result of the scrutiny process but there may be an impact on the overall Council budget if recommendations are made for change. Any such implications would be considered in the Cabinet MTFS report.

7. Comments of the Assistant Director of Corporate Governance and legal implications

- 7.1 The Overview & Scrutiny Committee is exercising its budget scrutiny function. This is part of the constitutional arrangement for the setting of the Council's budget.

8. Equalities and Community Cohesion Comments

- 8.1 The Overview & Scrutiny Committee is advisory and not a decision making body, thus the recommendations arising from this report must be considered and agreed by Cabinet before implementation. It is expected that the equalities and community cohesion implications of individual proposals within the Medium Term Financial Strategy will be assessed as they are agreed and implemented.

9. Head of Procurement Comments

- 9.1 Not applicable.

10. Policy Implications

- 10.1 The Overview & Scrutiny Committee is advisory and not a decision making body, thus the recommendations arising from this report must be considered and agreed by Cabinet before implementation. As a result there are no direct policy implications arising from this report at this stage.

11. Reasons for Decision

- 11.1 The budget scrutiny deliberations of scrutiny bodies provides additional context to the recommendations reached in this report and these are published elsewhere on this agenda (items 13 and 14).

12. Use of Appendices

12.1 Appendix A contains a draft list of recommendations from the budget scrutiny process.

13. Local Government (Access to Information) Act 1985

Appendix A: Overview & Scrutiny Committee - Draft Budget Scrutiny Recommendations

Line reference - Detail	Scrutiny Body	Recommendation	For Cabinet response / or Information request status
1. Enable every child and young person to have the best start in life, with high quality education (proposals 1-10):			
Item 1: Early Years	C&YP Scrutiny Panel	<ul style="list-style-type: none"> (i) That the reassurances received regarding the potential for externalisation of in-house provision be noted; and (ii) That the Panel recommend that no final decisions be taken on this proposal until after the review of provision and full consultation has been completed. 	<ul style="list-style-type: none"> (i) For Cabinet response 10/2 (ii) For Cabinet response 10/2
Item 2: Services for Young People including Young Offenders	C&YP Scrutiny Panel	<ul style="list-style-type: none"> (i) That the proposals be reassessed as a high risk and that a risk assessment of them be undertaken to ensure mitigation of any potential unintended impact on spend elsewhere in the system; (ii) That reassurance on the balance between targeted and universal provision be reviewed; (iii) That further input be obtained from young people on the proposals; and (iv) That clarity be provided on the breakdown of where the savings are intended to be made between the YOS and Youth Services, including detail on the specific functions which are statutory, and that concern be expressed at the proposal to reduce the budget by £1.7 million in the first year of the MTFS in the absence of this information. 	<ul style="list-style-type: none"> (i) For Cabinet response 10/2 (ii) For Cabinet response 10/2 (iii) For Cabinet response 10/2 (iv) outstanding information request

Item 3: Public Health – 5-19	C&YP Scrutiny Panel	That the concerns of Panel Members at the potential use of the pupil premium to address public health issues be noted.	For Cabinet response 10/2
Item 4: Impact of Early Help on Demand	C&YP Scrutiny Panel	That concern be expressed regarding the achievability of the savings included in the proposals.	For Cabinet response 10/2
Item 5: New Delivery Model for Social Care	C&YP Scrutiny Panel	That concern be expressed regarding the potential risk of the savings arising from this proposal not being achieved.	For Cabinet response 10/2
Item 7: Special Educational Needs and Disabilities	C&YP Scrutiny Panel	That the proposal be noted with concern.	For Cabinet response 10/2
Item 10: Pendarren	C&YP Scrutiny Panel	That the report outlining potential future options for the development of Pendarren be submitted to the next meeting of the Children and Young People’s Scrutiny Panel.	Report to be presented at next meeting of CYP Scrutiny Panel 22/1
2. Empower all adults to live healthy, long and fulfilling lives (proposals 11-24);			
Item 11: New pathways for older people	Adults & Health Scrutiny Panel	<p>(i) that the proposal for the closure of the Haven and the re-provision of the Haynes and the Grange Service be reconsidered pending a detailed review by Adults Services, including;</p> <ul style="list-style-type: none"> • further financial data; • alternative options for the Haven Day Centre; • the idea of expanding day care if it can be shown to reduce the need for more expensive residential care in the future (e.g. as step down care); • further evidence from the evaluation of the Neighbourhood Connects project previously piloted in Haringey; • further evidence as to how Neighbourhood Connects service model would be appropriate for those currently using day 	(i) Information has been provided in a report for the panel for discussion on 22/1/15.

		<p>care;</p> <ul style="list-style-type: none"> • evidence as to the viability of the Neighbourhood Connects as a <i>volunteer centred</i> model to support day care services for older people; • how those with <i>high level</i> dementia care needs will be provided for in the community; <p>(ii) that the proposal for the re-provision of the Haynes and the Grange Service be reconsidered pending a detailed review by Adults Services, including;</p> <ul style="list-style-type: none"> • further clarification on what is being proposed, particularly in relation to the future support provided to: <ul style="list-style-type: none"> ○ those clients with <i>high level</i> dementia care needs ○ support to carers • Further details of the consultation process, who will be consulted and when; <p>(iii) that details of the above-mentioned review be referred to Overview & Scrutiny in early January;</p> <p>(iv) in respect of Osborne Grove, it is recommended that further negotiations are undertaken with the CCG to increase NHS contributions to support the maintenance and further development of this intermediate care centre.</p>	
Item 13: New pathways for people with learning disability – Day Opportunities	Adults & Health Scrutiny Panel	<p>(i) That concern be expressed at:</p> <ul style="list-style-type: none"> • how these closures will impact on the current users of these day care services; 	For Cabinet response 10/2

		<ul style="list-style-type: none"> • how these closures will impact on carers, and if there are any other alternative sources of community based support?; • a loss of specialist staff and continuity of staff if the day care centres are shut; • the potential for long-term additional costs to the Council should customers be less able to access community based activities; • that further information be submitted to the Panel confirming that these issues are being addressed. 	(i) Information has been provided in a report for the panel for discussion on 22/1/15.
Item 14: New pathways for people with disabilities Item 15: New pathways for people with mental health needs	Adults & Health Scrutiny Panel	<p>(i) Further clarification of how Independent Living Funds will be used once these have been received;</p> <p>(ii) That concern be expressed at the potential detrimental effects on recruitment of staff to care for clients should levels of pay be offered by providers that fall below London Living Wage levels and that further information be provided regarding pay rates offered.</p> <p>(iii) That concern be expressed at the achievability of savings to be generated by the development of the Shared Lives services as a social enterprise.</p>	For Cabinet response 10/2 Where further information has been requested this has not been provided for the following items, but officers have agreed with the Chair to answer any questions on such requests at the panel meeting on 22/1/15.
Item 16: New model of Social Work and Care Management	Adults & Health Scrutiny Panel	(i) That concern be expressed at the achievability of the savings proposed and that further evidence be provided that the proposed levels are realistic.	
Item 17 Care Purchasing Residential Care	Adults & Health Scrutiny Panel	<p>(i) that further feedback on the approach to Care Purchasing would be provided to a future meeting of Overview & Scrutiny;</p> <p>(ii) that further information be submitted to the Panel to confirm that quality, effectiveness and good user experience can be maintained</p>	

		at reduced levels of cost for contracts; (iii) that the proposals be noted.	
Item 18: Care Purchasing Packages	Adults & Health Scrutiny Panel	(i) that concern be expressed regarding the achievability of the necessary increases in the use of the personal, community, family and voluntary sector resources required by the proposal and that it therefore be reconsidered.	
Item 19: Voluntary Sector Savings	Adults & Health Scrutiny Panel	(i) That confirmation be provided of how fairness and transparency will be addressed in the re-tendering of services.	
Item 20: Healthy Life Expectancy	Adults & Health Scrutiny Panel	(i) There were concerns as this proposal, as indicated outcomes would be lower uptake of preventative services (e.g. smoking) which may lead to increased risk of health problems at a later date and more costly health care interventions by health or social care services.	For Cabinet response 10/2
Item 21: Substance misuse (drugs and alcohol)	Adults & Health Scrutiny Panel	(i) That the number of service users covered by the drugs and alcohol team and affected by these proposals be provided;	Information requests were submitted to Public Health on 15/1/15. To be provided before or at Adults and Health Panel meeting (22/1/15).
Item 22: Sexual Health	Adults & Health Scrutiny Panel	(i) that further information is required in respect of the efficacy and the nature of support available for the introduction of home testing kits for sexual health.	
Item 23: Other public health services	Adults & Health Scrutiny Panel	(i) that further information and reassurance is provided in relation to planned service reductions and possible implications for health protection, in particular the impact that such service reduction may have on client groups (e.g. screening);	
3. A clean and safe borough where people are proud to live (proposals 25-45);			
Item 31: Residential Street Cleansing	E&CS Scrutiny Panel	(i) That information regarding comparative level of cleanliness of different parts of the borough be shared with Panel Members.	Completed

Item 36: Reorganisation of part of the Neighbourhood Action Team	E&CS Scrutiny Panel	(i) That statistics regarding the number of reports of fly tipping that had been received would be shared with the Panel.	Completed
Item 39: Future of Wolves Lane Nursery Site	E&CS Scrutiny Panel	That a report back on progress with the implementation of the proposal be made to the Panel in due course and that a visit for Panel Members be arranged to the site.	A visit is planned for 21/1/15.
Item 43: Increase in Parking Charges,	E&CS Scrutiny Panel	That the Panel consider the issue of parking charges as a potential future in-depth project.	For Overview & Scrutiny Committee
4. Drive growth and employment from which everyone can benefit (proposals 46-55)			
Item 49: Economic Development	Overview & Scrutiny Committee	(i) That the Committee's comments, that services which were performing well should not be outsourced, be noted. (ii) The Committee requested a briefing note on the proposals to outsource the Film Service (briefing circulated to OSC on 7/01/15).	(i) For Cabinet response 10/2/15 (ii) Completed
Item 50: Environmental Resources	Overview & Scrutiny Committee	That the Committee's comments of the importance of maintaining efforts to achieve carbon reduction be maintained be noted.	For Cabinet response 10/2/15
Item 51: Reduce funding for Alexandra Palace and Park Trust	Overview & Scrutiny Committee	That the following concerns be noted: <ul style="list-style-type: none"> • Reduced funding could jeopardise the Palace Heritage Lottery Funding Project bid. • The Palace would continue to be subsidised at the expense of other priorities such as social care. 	For Cabinet response 10/2/15
Item 52: Heritage Lottery Fund bid for Bruce Castle Museum	Overview & Scrutiny Committee	Noted that any options and implications for Bruce Castle would be open to consultation and presented to Cabinet.	For Cabinet response 10/2/15
Item 54: Cultural Strategy	Overview & Scrutiny Committee	That areas in the borough which were often 'forgotten' be targeted as part of the Cultural Strategy.	For Cabinet response 10/2/15

Item 55: Jackson's Lane	Overview & Scrutiny Committee	That the Committee's uneasiness about the proposal not to invest in Jackson's Lane beyond Year 1 be noted.	For Cabinet response 10/2/15
5. Create homes and communities where people chose to live and are able to thrive (proposals 56-66):			
Item 56: Implement selective licensing across the borough	Housing and Regeneration Scrutiny Panel	(i) that further information on selective licensing scheme is distributed to the panel; (ii) that the panel is provided with further information of the impact of £400,000 investment in enforcement activity in respect of residential units in commercial designated areas; Further to the above information requests: (1) that the panel agree with this proposal, though wished to express concern that there should not be any delays to the implementation of this proposal as this may risk future income and subsequent investment in enforcement services.	(i) completed (ii) completed
Item 58: Early intervention/Prevention & Temporary Accommodation Management	Housing and Regeneration Scrutiny Panel	(i) that further documentation is provided to the panel in respect of councils duty to re-home people who may have a property abroad (including existing tenants); Further to the above information requests: (1) that the proposal be noted.	(i) completed
Item 59: Early intervention / Prevention (Housing Commissioning)	Housing and Regeneration Scrutiny Panel	(i) Head of Housing Commissioning Manager should investigate further the provision of rented furniture within housing support contracts and if this presented an opportunity to reduce costs; (ii) Plans for the Supported Housing Review should come to Overview & Scrutiny (Housing & Regeneration Scrutiny Panel) the timing of which will be at a juncture where scrutiny can add most	(i) For Cabinet response 10/2/15 (ii) For Cabinet response 10/2/15

		value and agreed with officers;	
Item 60 and 62 Housing Unification synergies	Housing and Regeneration Scrutiny Panel	(i) That a further update of the unification process is provided to the Housing and Regeneration Scrutiny Panel at its March meeting;	(i) For Cabinet response 10/2/15
Item 63 Repairs	Housing and Regeneration Scrutiny Panel	(i) that further consideration is given to prior to the disposal of council owned stock, particularly the option to demolish and rebuild where the present condition is uneconomic to repair; (ii) that Homes for Haringey should reassess the age at which tenant responsibility for minor repairs is relinquished (this is currently lower than standard retirement age): (iii) that there should be no reduction in the minimum lettable standard; (iv) that Homes for Haringey should review the penalties and sanctions imposed on those tenants (and leaseholders) who wilfully damage their property: (v) that the proposals for Right to Buy receipts should be extended to the purchase of empty street properties;	All For Cabinet response 10/2/15
Item 64 Garage Fee Review	Housing and Regeneration Scrutiny Panel	(i) that Homes for Haringey review parking fees on its housing estates, particularly where these occur within an existing Controlled Parking Zone.	(i) For Cabinet response 10/2/15
MTFS – HRA Revenue (page 122 section 14.2)	Housing and Regeneration Scrutiny Panel	(i) Whilst accepting that the introduction of service charges for those in supported housing would be covered by commensurate rise in Housing benefit, further reassurance was sought on the affordability of such a charge to vulnerable people (e.g. will all those affected be fully compensated);	(i) For Cabinet response 10/2/15
HRA Capital	Housing and	(i) That further clarification would be provided as	(i) Part completed

Programme (p225)	Regeneration Scrutiny Panel	to capital provision for redundancy costs would be met through the HRA or Council;	
6. Enabling (proposals 67-74);			
Item 70: Customer Service Transformation Programme	Overview & Scrutiny Committee	(i) That the Committee would consider conducting a future scrutiny review of the Council Telephone System.	(i) For Overview & Scrutiny Committee
Item 71: Muswell Hill Library Relocation & Item 72: Libraries Staff Restructure	Overview & Scrutiny Committee	That (i) residents' concerns should be taken into account (in relation to relocation) and that (ii) the libraries self-service system should be improved. It was noted that proper consultation would take place about the future of the library including whether to improve existing facilities onsite or move to another location.	For Cabinet response 10/2/15
Item 73: BIP and Item 74: BIP Commercial Unit and Organisation Wide Supplier Savings	Overview & Scrutiny Committee	That the Committee expressed that outsourcing did not always achieve efficiencies be noted.	(i) For Cabinet response 10/2/15
Draft Capital Programme 2015/16 and 2017/18			
Item 1: Technopark – to achieve vacant possession disposal	Overview & Scrutiny Committee	(i) The Committee requested a briefing on the background of the Technopark and what the proposals entailed.	(i) completed
Item 17: Marcus Garvey CSC Remodel of Library to accommodate customer service centre	Overview & Scrutiny Committee	(i) That the Committee did not agree with placing too many services into the library building be noted, and, that there would not be adequate parking.	(i) For Cabinet response 10/2/15
Item 21: Compulsory Purchase – empty properties	Overview & Scrutiny Committee	(i) That a written briefing about compulsory purchases be requested, particularly in relation to the Committee's concern that the market values of properties may not be paid.	(i) outstanding
Item 30: Outdoor Gyms	Overview & Scrutiny	(i) That a written briefing be requested on how the provision of outdoor gyms would be funded.	(i) outstanding

	Committee		
Item 33: Bruce Grove Station match funding for Network Rail project to support improved commercial offer at Bruce Grove Station	Overview & Scrutiny Committee	(i) That Network rail be encouraged to clean Bruce grove Station.	(i) For Cabinet response 10/2/15

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